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LOCAL CYCLING AND WALKING INFRASTRUCTURE PLAN (LCWIP) FOR SALISBURY

Purpose of Report

 This report outlines the progress made on the Local Cycling and Walking Infrastructure Plan (LCWIP) for Salisbury. It summarises the work program and consultation undertaken and seeks member approval for the LCWIP and priority schemes put forward for Salisbury.

Relevance to the Council's Business Plan

- The development of LCWIPs will assist Wiltshire Council in meeting aims and objectives as set out in Local Transport Plan 3, the Climate Strategy (adopted 2022) the Joint Local Health and Wellbeing Strategy (2023-2032) and Wiltshire Council's Business Plan (2022-2032) priorities which are:
 - The people of Wiltshire are empowered to live, full, healthy and enriched lives.
 - Our communities continue to be beautiful and exciting places to live.
 - Our local economy thrives and is supported by a skilled workforce.
 - We lead the way in how councils and counties mitigate the climate challenges ahead.

Background

- 3. As set out in the Government's Cycling and Walking Investment Strategy, LCWIPs should be prepared by local authorities to outline their strategic approach to identifying cycling and walking improvements required at the local level and to enable local authorities to bid for future active travel improvements.
- 4. The Department for Transport's LCWIP guidance sets out a recommended approach to planning networks of walking and cycling routes in order to connect places that people need to get to, either for work, education, shopping or for other reasons.
- 5. It is planned to develop LCWIPs for Wiltshire's principal settlements and for all market towns by the end of 2025.
- 6. The development of the LCWIP has followed the approach outlined in the Department for Transport's Technical Guidance on developing LCWIPs (see Table 1).

Table 1: LCWIP Process

| Stage | Name | Description |
|-------|------------------------------|---|
| 1 | Determining Scope | Establish the geographical extent of the LCWIP, and arrangements for governing and preparing the plan. |
| 2 | Gathering Information | Identify existing patterns of cycling and walking and potential new journeys. Review existing conditions and identify barriers to cycling and walking. Review related transport and land use policies and programmes. |
| 3 | Network planning for cycling | Identify origin and destination points and cycle flows. Convert flows into a network of routes and determine the type of improvements required. |
| 4 | Network planning for walking | Identify key trip generators, core walking zones and routes, audit existing provision and determine the type of improvements required. |
| 5 | Prioritising improvements | Prioritise improvements to develop a phased programme for future investment. |
| 6 | Integration and application | Integrate outputs into local planning and transport policies, strategies, and delivery plans. |

Consultation

- 8. The LCWIP has been developed through extensive consultation with local elected members, key stakeholders and stakeholder groups, and the public.
- 9. A report of the public consultation between 29 July 2022 and 26 September 2022 can be found in **Appendix 1**, with the main points summarised below.
- 10. During the consultation period a total of 82 questionnaire survey responses and emails from 12 respondents were received. It is possible that there was a duplication of responses with email-senders also filling in the survey.
- 11. Groups and individuals who sent emails included those representing:
 - Cycle Opportunities Group for Salisbury (COGS)
 - Salisbury Walking for Health Co-ordinator
 - Salisbury City Council Planning Committee
 - Salisbury Area Greenspace Partnership (SAGP).

Face to Face engagement included:

- A meeting of the Salisbury Disabled Access and Walking Forum was held via Teams on 6 September 2022. Attendees included COGS, Co-ordinator of Ramblers Wellbeing Walks Salisbury (formerly Walking for Health), Salisbury City Council, Laverstock Parish Council, and the Salisbury Older People's Champion.
- A meeting of the Salisbury Cycle Laison Panel was held on 8 September 2022.
 Attendees included COGS, Salisbury City Council, Laverstock Parish Council and a Sustrans Ranger/Bikeability instructor.

Key data from the on-line survey can be summarised as follows:

79% of residents who responded lived within the Salisbury LCWIP area

- 5% of respondents were business owners within the Salisbury LCWIP area
- 76% of respondents' main mode of travel was by car
- 64% of respondents partially or fully supported the LCWIP proposals
- 29% of respondents slightly opposed or fully opposed the LCWIP proposals.

Key themes

- There was support expressed for more cycle routes segregated from both pedestrians and traffic.
- There was support to improve Town Path through widening and segregating the route. There was also some opposition to this, most notably from the Harnham West councillor who had asked pedestrians using the path for their views. Some respondents suggested alternative routes via Broken Bridges or St Nicholas Road. Some respondents did not support the proposed Town Path improvements but did want a new bridge to access Town Path.
- The Golden Way route was requested to be included on the network map.
- COGS and the Greenspace Partnership felt they should have been included more in the consultation process.
- There was a mixture of responses from the 29% of respondents that partially
 or fully opposed the LCWIP proposals. These responses are provided in
 Appendix 1. In summary, some felt the proposals did not go far enough to
 encourage walking and cycling, while others felt more funding should be
 directed towards improvements on the highway network and car parking
 facilities in the city.

Implementation of the Salisbury LCWIP

- 12. The delivery of the proposed network of LCWIP routes will happen over time. Having an LCWIP allows schemes to be put forward for funding from the government which includes funding from Active Travel England's Active Travel Fund. In addition, funding can also be sought and secured when other opportunities arise, such as from planning gain.
- 13. As part of the development of the LCWIP, the costs of implementing the majority of short and medium-term priority routes within the network were estimated and are shown in Tables 2 and 3. Cost estimates are not available for some of the links on the strategic highway network managed by National Highways. Table 4 shows implementation costs for longer term schemes. All are included in the LCWIP document.

Table 2: - LCWIP implementation costs of short-term (1-3 years) priority routes

| | Cost estimate | Funding | Туре | |
|---|---------------|--|-------------------|--|
| Wilton to Salisbury city centre route | | | | |
| A3094/A36 Park Wall to Edgam Place (Quidhampton) path and Lower Road improvements | £350,000 | National Highways designated funds/Development sites/CATG | Walking & cycling | |
| Wilton Roundabout and minor A36 Wilton Road improvements | N/A | National Highways | Walking & cycling | |
| Longhedge – Old Sarum – Salisbury city centre | | | | |
| Longhedge to Old Sarum eastern path | £70,000 | Development site | Walking & cycling | |
| Old Sarum to Ford/Salisbury (Green Lane) | £500,000 | Development site/Active Travel Fund | Walking & cycling | |
| Green Lane to Laverstock Turn on-road feasibility study | £13,000 | Development site | Walking & cycling | |
| A36 St. Mark's Roundabout to Laverstock cycle path via Cow Lane | £300,000 | Development site/TBC | Walking & cycling | |
| Longhedge – Old Sarum – City Centre signage schedule | £15,000 | Development site | Walking & cycling | |
| Fugglestone to Salisbury City Centre route | | | | |
| Bemerton Heath on street improvements including 20mph zone | £70,000 | Development site | Walking & cycling | |
| Wilton – Wilton Station – Fugglestone route | | | | |
| Wilton Hill to Fugglestone traffic free path (see Appendix 4) | £1,000,000+ | Development site/Active Travel Fund | Walking & cycling | |
| A36 Wilton roundabout pedestrian and cycle improvements (National Highways scheme) | TBC | National Highways | Walking & cycling | |
| Salisbury city centre to Salisbury District Hospi | | | | |
| A3094 Harnham Gyratory to Harnham Road/Old Blandford Road | £1,062,000 | Development site/CIL | Cycling | |
| A338 New Bridge Road/Downton Road improvements (includes Britford Lane) | £2,000,000+ | Development site/CIL | Walking & cycling | |
| Odstock Road widening of existing shared path (frontage of Rowbarrow site) | Site design | Development Site | Walking & cycling | |
| Salisbury City Centre to Hospital signage schedule | £15,000 | Development Site | Walking & cycling | |

Table 3: - LCWIP implementation costs of short-term (3-6 years) priority routes

| | Cost estimate | Funding | Туре | |
|--|---------------|---------------------------|-------------------|--|
| Wilton to Salisbury City Centre route | | | | |
| Churchfields Road | £1,000,000 | Development site/TBC | Walking & cycling | |
| Wilton to Salisbury City Centre signage schedule | £15,000 | Development site/TBC | Walking & cycling | |
| Wilton – Wilton Station – Fugglestone route | | | | |
| Minster Street (Wilton) shared path | £500,000 | Development site/TBC | Cycling | |
| Longhedge – Old Sarum – Salisbury city centre route | | | | |
| A345 Castle Road cycle, pedestrian and bus lane improvements | TBC | Development site/BSIP/TBC | Walking & cycling | |
| Southampton Road routes | | | | |
| Tollgate Road cycle path | £100,000 | Development site/TBC | Cycling | |

| Netherhampton/Harnham to Salisbury City Centre routes | | | | |
|---|-----------|------------------|-----------|--|
| A3094 Netherhampton Road Carrion Pond | £200,000 | Development | Cycling | |
| Drove to Livestock Market (path widening) | | site/TBC | | |
| A3094 Netherhampton south development site | £350,000 | Development site | Walking & | |
| to Town Path | | | cycling | |
| Town Path widening | £1 to £5 | TBC | Walking & | |
| | million | | cycling | |
| A3094 Netherhampton north development site to | TBC | Development site | Cycling | |
| Broken Bridges/ Middle Street | | | | |
| Netherhampton development site to City Centre | £15,000 | Development | Walking & | |
| signage schedule | | site/TBC | cycling | |
| Salisbury City Centre to Salisbury District Hospital route (see Appendix 4) | | | | |
| Odstock Road widening of existing shared path | TBC | Development | Walking & | |
| (Rowbarrow site to Hospital) | | Site | cycling | |
| Britford Park & Ride to hospital bus lane, | £2 to £5 | Development | Walking & | |
| pedestrian and cycle path | million | site/TBC | cycling | |
| Salisbury to Porton route | | | | |
| Ford to Hurdcott NB link to Tanners Lane is | £300,000+ | TBC | Walking & | |
| outside Salisbury LCWIP area. | | | cycling | |

Table 4 : - LCWIP implementation costs of longer-term schemes

| able 4 LOWIF Implementation costs of longer-ter | Cost | Funding | Туре | |
|---|---------------------|---------------------------------|-------------------|--|
| | estimate | | | |
| Wilton to Salisbury City Centre route | | | | |
| Wilton: West Street (feasibility work required) | TBC | TBC | Cycling | |
| Improvement of Salisbury Road shared use path (National Highways) | TBC | National Highways | Cycling | |
| Fugglestone to Salisbury City Centre route | | | | |
| A360 Devizes Road traffic-free path and other improvements | £1 to £2 million | TBC | Walking & cycling | |
| Fugglestone to Salisbury City Centre signage schedule | £15,000 | Development site/TBC | Walking & cycling | |
| Longhedge - Old Sarum - Salisbury City Centre rout | e | | | |
| A345/Portway shared path widening | £500,000 | Development site/TBC | Walking & cycling | |
| Southampton Road routes | | | | |
| Southampton Road (Bourne Way/Petersfinger to Marshmead Close) (National Highways) | TBC | National Highways | Walking & cycling | |
| Netherhampton/Harnham to Salisbury City Centre ro | utes | | | |
| A3094 Netherhampton development site to Quidhampton (and connection to Bulbridge) | £1 to £2 million | TBC | Walking & cycling | |
| Other routes | | | | |
| A36 Foots Hill to Imerys (Imerys to Salisbury City Centre) | TBC | National Highways / Development | Walking & cycling | |
| A36 Skew Bridge/Church Lane (National Highways) | TBC | National Highways | Walking & cycling | |
| Church Road/Riverside Road, Laverstock (feasibility work required) | TBC | TBC | Walking & cycling | |
| Mill Lane (Stratford Sub Castle) to A360 Devizes Road (feasibility work required) | TBC | TBC | Walking & cycling | |

Overview and Scrutiny Engagement

14. No engagement.

Safeguarding Implications

15. None identified.

Public Health Implications and Equalities Impact

- 16. Encouraging active travel through the implementation of high-quality walking and cycling infrastructure will help deliver the goals set out in the Council's Joint Local Health and Wellbeing Strategy (2023-2032), improving the health and wellbeing of Wiltshire's residents.
- 17. The Wiltshire Joint Local Health and Wellbeing Strategy (WJLHWS) outlines the vision of people in Wiltshire being empowered to live full, healthy and enriched lives. There are four key elements of the WJLHWS:
 - Improving social mobility and tackling inequalities
 - Prevention and early intervention
 - Localisation and connecting with communities
 - Integration and working together
- 18. The LCWIP aligns with the prevention, localisation, connecting communities, and tackling inequalities elements of the WJLHWS. The LCWIP is the first stage of improving active travel infrastructure. This will encourage greater active mode use which improves overall health through physical exercise. The LCWIP network will also contribute to improving local transport networks and improves the resilience of local communities. Finally, routes chosen for prioritisation are partially based on their impact on equality, ensuring that communities in the most need of improved transport networks are prioritised.

Procurement Implications

19. None identified.

Environmental and Climate Change Considerations

- 20. Wiltshire's Climate Strategy (Adopted 2022) sets out actions Wiltshire Council will undertake to achieve net zero carbon emissions by 2030 and improve the resilience of Wiltshire to climate change.
- 21. Transport accounts for approximately 45% of Wiltshire's carbon emissions and is identified as a key target for action.
- 22. Implementation of the LCWIPs is a vital component in increasing active travel and reducing carbon emissions thus helping deliver climate targets.

Workforce Implications

23. LCWIP development will be delivered within current staff resources utilising the Council's highways term contractor to manage peaks and troughs in workload. The Council will also maximise ad hoc funding opportunities as and when they arise, such as ATE's Capability Funding.

Risks that may arise if the proposed decision and related work is not taken

24. Adopted LCWIPs are a key prerequisite for progression through ATE's Capability Self-Assessment scoring system which will unlock additional government funding through the Active Travel Fund. Failure to develop and adopt LCWIPs will significantly reduce the chance of successful funding bids and is likely to harm the Council's ambitious aspirations on active travel, climate, air quality, and health and wellbeing objectives.

Risks that may arise if the proposed decision is taken and actions that will be taken to manage these risks

None identified.

Financial Implications

26. There are no direct financial implications.

Legal Implications

27. None identified.

Options Considered

28. No other options have been considered. It is clear that the government require all walking and cycling schemes to be developed as part of a of systematic, evidence-based network of routes using the LCWIP methodology. Without the provenance of an LCWIP it is unlikely that any capital scheme bids will be successful in attracting government capital funding to enable implementation.

Reason for Proposal

29. Adopted LCWIPs are a key prerequisite for unlocking government funding through ATE. Failure to develop and adopt LCWIPs will significantly reduce the chance of successful funding bids and is likely to harm the Council's ambitious aspirations on active travel, climate change, air pollution, and health and wellbeing objectives.

Proposal

30. That the LCWIP for Salisbury be approved as set out in the Background Papers.

The following unpublished documents have been relied on in the preparation of this Report:

LCWIP for Salisbury